उप सभापति : वापिस जाइए, वापिस। . . . (**व्यवधान**) . . . आप लोग जिस तरीके से क्वेश्चन ऑवर को डिस्टर्ब कर रहे हैं, यह कोई अच्छा नहीं लग रहा है, यह कोई बहुत अच्छी बात नहीं कर रहे हैं, आप अच्छी प्रथा नहीं डाल रहे हैं। उसके बोलने का कोई तरीका है . . . (**व्यवधान**) . . .

That is not way. No, no, you are not behaving very well, I am sorry to say. I will permit you at 12 o'clock. One hour is not going to make any difference. (*Interruptions*). I will allow you at 12 o'clock. Go back. One hour is not going to make any difference. (*Interruptions*). One hour is not going to make any difference. (*Interruptions*). I am not interested in whatever you say. (*Interruptions*).

डा० अबरार अहमद : माननीय सिकन्दर बख्त साहिब ने जो बात उठाई है, मैं पहले भी सदन के अंदर कह चुका हूं कि कानूनी प्रक्रिया ये पूरी करें। . . . (**व्यवधान**) . . . सरकार चाहती है कि इनके नेता छूटें, लेकिन ये अपने आपको कानून के ऊपर न समझें, कानूनी प्रक्रिया पूरी करें। निश्चित रूप से बेतकों को छोड़ दिया जाएगा। लेकिन अपने आपको कानून के ऊपर समझकर अगर कानूनी प्रक्रिया को पूरा नहीं करना चाहते या अपने आपको कानून के ऊपर समझते हैं तो उसमें सरकार कुछ नहीं कर सकती। . . . (**व्यवधान**) . . .

THE DEPUTY CHAIRMAN : Please go back. ऐसा लगता है आप लोग सड़क पर खड़े हैं, आप पार्लियामेन्ट के सदन में नहीं, रास्ते में खड़े हैं . . . (**व्यवधान**) . . .

Is it the footpath? Why are you talking like this? Please go back . . . (*Interruptions*) . . . Please go back.

डा० अबरार अहमद) : महोदया, ये कानून से ऊपर अपने आपको समझते हैं। अगर कानून पर विश्वास है, जुडिशियरी पर विश्वास है तो वह जमानत और बॉंड पर बाहर आएं, अपने आप कानून फैसला कर देगा . . . (**व्यवधान**) . . .

मैडम, ये क्वश्चिन ऑवर है। अगर ये क्वश्चिन ऑवर को सस्पेंड कराना चाहते हैं तो प्रक्रिया के मुताबिक मोशन मूव करें . . . (**व्यवधान**) . . .

THE DEPUTY CHAIRMAN : I won't adjourn the House just because a few Members are sitting in the well. Why should I? I don't want to. I will go by the procedure. If the Members want the House to be adjourned, I will put the motion to vote. Let there be a voting. If it is voted for, I will adjourn the House. But, if some ten Members are sitting in the well shouting, I won't adjourn the House. . . (*Interruptions*)

Crisis in States Finances

*161. SHRIMATI MIRA DAS :

SHRI CHIMANBHAI MEHTA†:

Will the Minister of FINANCE be pleased to state :

(a) whether it is a fact that finances of the States' are in crisis as shown in the October, 93 issue of RBI Bulletin;

(b) if so, what are the details of the crisis;

(c) whether it is a fact that estimated revenue loss in the central budget and cut in non-plan grants are likely to hit the assistance to the States, if so details thereof;

(d) whether it is a fact that revenue of states are nearly stagnant and expenditures are rising, throwing up mounting deficits;

(e) what is the component of administrative service expenditure in revenue expenditure of the states; and

(f) whether it is a fact that inadequate efficiency coupled with corruption in administrative services are hindering the flow of revenue to the States?

THE MINISTER OF STATE IN THE MINISTRY OF FINANCE (SHRI M. V. CHANDRASHEKARA MURTHY) : (a) to (f) A statement is laid on the Table of the House.

† The question was actually asked on the floor of the House by Shrimati Mira Das.

Statement

(a) The Reserve Bank of India's (RBI) study entitled "Finances of State Governments 1993-94" given in the October, 1993 issue of RBI Bulletin highlights the phenomenon of fiscal imbalances, particularly on the revenue account of tre State Governments taken as a whole. The study emphasises that the dependence upon Central transfers would fail to address the main problems relating to the State finances. The report underscores the need for restricting States' non-interest component of non-developmental revenue expenditure, particularly administrative services. The report points out that there is a need for the States to improve tax revenues through increase in base rather than rates. The above study also suggests enhancement in States' own non-tax revenues by suitable increases in the user charge of the social and economic services provided by them. Thus, RBI's above study suggests that the main responsibility for improving the financial position of the States lies with the State Governments themselves.

Although the Centre advises the States from time to time at the time of plan discussions to control their expenditure and improve their own revenues, it is primarily for the State Governments and improve their financial position through economy in non-developmental expenditure and improvements in their own resource position.

(b) The RBI's above study indicates that the overall budgetary deficit of States show an increasing trend during 1992-93 and 1993-94.

(c) The share of States in Central Taxes and total transfers to States (including both Plan and non-Plan) have not been decreasing; in fact they have been continuosly increasing during 1991-92, 1992-93 and 1993-94 (BE) as indicated by the figures given below :—

(Rs. In Crores)

STATEMENT

Year	Total share of States in Central Taxes	Total transfers to States including Plan and Non-Plan
1990-91 (Actuals)	14535	41421
1991-92 (Actuals)	17198	45159
1992-93 (Actuals)	20524	50637
1993-94 (BE)	22049	53833

(d) The figures of total revenue, expenditure, revenue surplus/deficit and overall budgetary surplus/deficit of States taken together during 1991-92, 1992-93 and 1993-94 on the basis of October, 1993 issue of ABI Bulletin are as given below :

(Rs. Crores)

Year	Total Revenue Receipts	Total Revenue Expenditure	Revenue Surplus/ Deficit(—)	Overall Budgetary Surplus/ Deficit(—)
1991-92 (Actuals)	80535.7	86186.4	(—)5650.7	(—)96.3
1992-93 (RE)	91433.9	95550.7	(—)4116.8	(—)1256.5
1993-94 (BE)	100562.1	105086.3	(—)4524.2	(—)2639.7

The above figures show that both revenue receipts as well as revenue expenditure of the States taken together are growing. The figures of revenue deficit of States do not indicate a clear trend. However, overall budgetary deficit is increasing as per the above data.

(e) The figures of total revenue expenditure and administrative expenditure which is a component of total revenue expenditure, for the year 1991-92, 1992-93 and 1993-94 on the basis of October, 1993 issue of RBI Bulletin are as indicated below :

(Rs. Crores)

Year	Total revenue expenditure	Total Administrative expenditure
1991-92 (Actuals)	86186.4	7762.4@
1992-93 (RE)	95550.7	8850.4
1993-94 (BE)	105086.3	11453.4

@Figures for Bihar, Jammu & Kashmir and Nagaland relate to revised estimates.

(f) No, Sir. The above study of RBI does not make any mention of inadequate efficiency coupled with corruption in administrative services hindering the flow of revenue to States.

DR. SHRIKANT RAMCHANDRA JICHKAR : Madam, what is the reason for producing ... (*Interruptions*) ... during the year 1993 ? As compared to ... (*Interruptions*) ...

SHRI P. UPENDRA : Madam, adjourn the House.

THE DEPUTY CHAIRMAN : I won't adjourn the House. Tomorrow other Members can come and stand in the well of the House. We can't adjourn the House like this. The House runs on the will of the majority of the Members, not a few Members. ... (*Interruptions*) ... This House runs on the majority of the Members in the House, not on the minority of the Members. ... (*Interruptions*) ... Let them ... (*Interruptions*). We will show it on the television also. Q. No. 162, Q. No. 163, Q. No. 164, not here. Q. No. 165.

162. [*The quistioner (Shri Maheshwar Singh) was absent. For answer, Vide Col* 31 *infra.*]

163. [*The questioners (S/Shri Viren J. Shah and Promod Mahajan) were absent. For answer, Vide Col* 36 *infra.*]

164. [*The questioner (Shrimati Chandrika Abhinandan Jain) was absent. For answer, Vide Col* 36 *infra.*]

Financial Crisis in U.P. State Electricity Board

*165 SHRI B. K. HARIPRASAD : Will the Minister of Power be pleased to state :

(a) whether it is a fact that Government have sanctioned a special loan of Rs. 118 crores to Uttar Pradesh State Electricity Board to tide over the financial crisis in meeting its obligations with Power Finance Corporation ;

(b) whether it is also a fact that the Central Government had earlier sanctioned a loan of Rs. 242 crores to UPSEB to clear Japanese equipment for its Anpara project ;

(c) whether Government are aware of the gross financial irregularities in UPSEB operations running up to several hundred crores of Rupees in unpaid dues to central sector power generation companies like NTPC ; and

(d) whether these loans were extended to UPSEB on any pre-condition that UPSEB would guarantee better financial management and accountability ?

THE MINISTER OF STATE IN THE MINISTRY OF POWER (SHRI P. V. RANGAYA NAIDU) : (a) to (d) A Statement is laid on the Table of the House.

(a) A special one-time allocation of additional market borrowings for Rs. 118 crores was granted to Government of